



Republic of the Philippines
Bangsamoro Autonomous Region in Muslim Mindanao
OFFICE OF THE CHIEF MINISTER
Bangsamoro Government Center, Governor Gutierrez Avenue, Rosary Heights VII, Cotabato City 9600

EXECUTIVE ORDER NO. 0002
Series of 2026

**FORMALIZING THE “MAS MATATAG NA BANGSAMORO” AGENDA AS
THE GOVERNMENT AGENDA OF THE MACACUA ADMINISTRATION**

WHEREAS, the Bangsamoro Organic Law and the Bangsamoro Development Plan (BDP) provide the legal and strategic framework for the governance and development of the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM);

WHEREAS, the 2nd BDP 2023-2028 was approved by the Bangsamoro Transition Authority through Approved Resolution No. 303 dated 18 January 2023;

WHEREAS, the 2nd BDP is currently undergoing its Midterm Review, which will guide the implementation priorities for the remaining period of the Plan;

WHEREAS, during the 7th Founding Anniversary of the BARMM, the Chief Minister formally introduced the “*Mas Matatag na Bangsamoro*” Agenda as the overarching government agenda of the Macacua Administration, setting the policy direction and priorities for governance, development, and peacebuilding for the remainder of the 2nd Bangsamoro Development Plan period;

WHEREAS, the Enhanced 12-Point Priority Agenda set forth under OCM M.C. No. 0059, s. 2022 was established to guide the implementation of the 2nd BDP (2023–2028) during its initial phase, covering 2023–2025;

WHEREAS, with the transition into the succeeding phase of Plan implementation for 2026–2028, there is a need to articulate a renewed and responsive policy direction that sustains momentum, consolidates gains, and addresses emerging governance priorities within the same development framework;

WHEREAS, the articulation of a government agenda is necessary to align the plans, programs, projects, and regulatory actions of Bangsamoro Ministries, Offices, and Agencies (BMOAs), as well as to provide strategic guidance to Local Government Units, consistent with the evolving phase of Bangsamoro self-governance;

WHEREAS, pursuant to Section 3, Article V, of R.A. 11054, the Bangsamoro Government is vested with powers expressly granted, implied, and those necessary, appropriate, or incidental to ensure effective governance and promote the general welfare, including the maintenance of peace and order, advancement of social justice and economic prosperity, and the delivery of responsive and inclusive public services;

WHEREAS, the *Mas Matatag na Bangsamoro Agenda* serves as an affirmation of commitment of the Bangsamoro Government under this Administration to serve as a proactive and enabling partner in advancing the implementation of the GPH–MILF Peace

Process, by strengthening institutional support, coordination, and governance conditions necessary for its full and effective implementation;

NOW, THEREFORE, I, ABDULRAOF A. MACACUA, Chief Minister of the Bangsamoro Autonomous Region in Muslim Mindanao, by virtue of the powers vested in me by law, do hereby order:

SECTION 1. Adoption of the *Mas Matatag na Bangsamoro Agenda*. The *Mas Matatag na Bangsamoro Agenda* is hereby adopted as the official Priority Development Agenda of the Bangsamoro Government under the leadership of Chief Minister Abdulraof A. Macacua.

SECTION 2. Policy Anchoring. The *Mas Matatag na Bangsamoro Agenda* of the Chief Minister is hereby declared as the primary policy anchor of the Midterm Update 2nd Bangsamoro Development Plan (2023–2028).

The 2nd BDP (2023–2028) shall remain the overarching medium-term development framework of BARMM. The *Mas Matatag na Bangsamoro Agenda* shall guide the strategic prioritization, sequencing, and implementation focus of the Plan, as well as subsequent government action and intergovernmental coordination for the remaining period of 2026–2028.

SECTION 3. The Vision Statement of the *Mas Matatag na Bangsamoro Agenda*. A Bangsamoro is that is elevated from its established foundations into a higher, fully realized state, confident that the reforms and aspirations that inspired the Bangsamoro struggle are fully embedded, and enduring as an institution capable of safeguarding the Bangsamoro with posterity, justice, and dignity for generations to come.

SECTION 4. Pillars of the *Mas Matatag na Bangsamoro Agenda*.

- a. ***Mas Matatag na Gobyerno*** – Bangsamoro Government and its constituent LGUs to confidently exercise full authority, steer sectoral development, provide efficient and reliable services, and strengthen authority to regulate and set policy through performance-linked incentive mechanisms, milestone-driven framework, and full-cycle governance structures, and serve as a trusted instrument to overcome barriers to the implementation of the GPH-MILF Peace Process and create lasting conditions that realize the imagined future of the Bangsamoro.
- b. ***Mas Matatag na Kabuhayan*** – Bangsamoro economy to be deliberately designed to cultivate homegrown entrepreneurs, enterprises, and employment opportunities through expanded access to finance, while being deliberately restructured to build economy-shaping infrastructure, strategic economic zoning, create resource-based markets, and remove structural barriers to enterprise development to build internal economic capacity alongside, rather than depending on, surrounding regions, and lay the foundations of positioning BARMM as a geoeconomic hub for the Halal economy and trade in Mindanao, and a key node and corridor within BIMP-EAGA.
- c. ***Mas Matatag na Pamayanan*** – Long-standing disadvantages in education, health, social justice, and basic infrastructure to be decisively addressed through deliberate, root-cause reforms, moving BARMM out of the lowest tiers of national rankings, and is felt in tangible, everyday improvements by all people, including sectoral minorities.
- d. ***Mas Matatag na Seguridad*** – Security environment to be built by restoring trust in the justice system and the rule of law through swift, consistent, and impartial justice; strong regulation and enforcement; and enabling support to the

normalization track of the GPH-MILF Peace Process—establishing a society where security is consolidated under accountable public authority, operational space of non-state armed actors and illicit economies are dismantled, disputes are resolved by law rather than arms, and citizens reduce reliance on keeping firearms for personal security.

- e. ***Mas Matatag na Paniniwala*** – Freedom of belief and the practice of faith to be supported by faith-affirming systems and institutions, consistent with the Constitution, national laws, and the Bangsamoro Organic Law—such as *Shari’ah* courts/tribal justice system, *Madaris*/IP education, *ibadah*-friendly/inclusive facilities, *halal* economy, and Islamic finance—through strengthening their institutional frameworks, ability to provide tailored services, and ability to emplace credible authorities, enabling individuals to exercise their faith with confidence, dignity, and continuity in all aspects of daily life.

SECTION 5. Guidelines of Implementation. All BMOAs shall adhere to the following implementation guidelines in pursuing the *Mas Matatag na Bangsamoro Agenda*:

- a. **Deliberate Institutionalization of Policy Pronouncements.** BMOAs shall deliberately translate executive statements, leadership pronouncements, and policy directions of the Chief Minister into their formal written policies, issuances, guidelines, or operational instruments. This principle recognizes that key leadership pronouncements have historically remained verbal or advocacy-level, without formal policy codification, limiting their enforceability.
- b. **Completeness of Implementation Architecture.** BMOAs shall supply BARMM programs, projects, and regulatory actions with a complete implementation architecture, including:
 - 1) clearly defined objectives and performance metrics;
 - 2) designated accountable officials and responsible units;
 - 3) identified funding sources;
 - 4) built-in monitoring, evaluation, and reporting mechanisms; and
 - 5) appropriate performance-based incentives and corrective measures.
- c. **Shift to Regulatory Governance.** Deliberate shift from the regional government acting primarily as a direct implementer of programs and projects toward the strategic exercise of its regulatory authority, to steer behaviors, systems, and outcomes, particularly as implementation responsibilities have increasingly shifted to LGUs following the Mandanas-Garcia ruling (G.R. No. 199802).
- d. **Partnership with LGUs.** BMOAs shall pursue productive and enabling partnerships with constituent LGUs and recognize them as essential partners in delivering development outcomes of the *Mas Matatag na Bangsamoro Agenda*.
- e. **Strategic Use and Empowerment of Coordination Mechanisms.** BMOAs shall utilize Inter-Institutional Coordinating Mechanisms (IICMs), which include multi-sectoral, inter-agency, and inter-governmental councils, committees, and task forces, as primary governance and coordination mechanisms, consistent with their established mandates, and shall be supplied with:
 - 1) Accountable leadership,
 - 2) Members with decision-making capacities,
 - 3) Functional secretariats, and
 - 4) Appropriate administrative and budgetary arrangements

- f. **Alignment with the Peace Process Framework.** BMOAs shall ensure that their policies, programs, and interventions are aligned with the Comprehensive Agreement on the Bangsamoro (CAB) and the Bangsamoro Organic Law (BOL), and with inclusive Bangsamoro aspirations as reflected in duly adopted regional plans and development frameworks.
- g. **Support to CAB Implementation.** BMOAs shall support and supplement the implementation of the GPH-MILF Comprehensive Agreement on the Bangsamoro, particularly the Normalization Track, by providing enabling conditions, bridging implementation gaps, and ensuring its operational continuity.
- h. **Pragmatic Approach to Peace.** BMOAs shall adopt a progressive and pragmatic approach to peace, leveraging available powers and privileges to deliver tangible gains, rather than deferring action in anticipation of ideal conditions.

SECTION 6. Alignment of Plans, Programs, Projects, and Regulatory Actions. All Bangsamoro Ministries, Offices, Agencies, and instrumentalities (BMOAs), as well as multi-sectoral, inter-agency, or inter-governmental decision-making bodies in BARMM, are hereby directed to align their plans, programs, and projects with the *Mas Matatag na Bangsamoro Agenda*. All constituent LGUs of BARMM are likewise encouraged to align their initiatives accordingly.

Such alignment shall be undertaken in harmony with the Midterm Update of the 2nd BDP (2023–2028), relevant sectoral and subsectoral plans, and applicable national and regional policies, to ensure consistency, complementarity, and sustainability of interventions.

In pursuit of this alignment, all BMOAs are directed to:

- a. Review and realign their existing and proposed plans, programs, and projects to demonstrate clear and measurable contribution to one or more priority pillars of the *Mas Matatag na Bangsamoro Agenda*, as reflected in the Midterm Update of the 2nd BDP;
- b. Ensure that the Bangsamoro Development Investment Program (BDIP), Annual Investment Programs (AIPs), budget proposals, and externally funded initiatives are fully consistent with the updated 2nd BDP strategies, targets, and priority programs;
- c. Integrate alignment indicators and performance metrics into their monitoring, evaluation, and reporting systems to systematically track progress and outcomes; and
- d. Require that all new initiatives and project proposals explicitly articulate their strategic alignment, intended outcomes, and measurable contributions to the *Mas Matatag na Bangsamoro Agenda* and the Midterm Update of the 2nd BDP.

SECTION 7. Oversight, Coordination, and Technical Support. The Office of the Chief Minister shall oversee the implementation, monitoring, and evaluation of the *Mas Matatag na Bangsamoro Agenda*, in close coordination with the Bangsamoro Planning and Development Authority (BPDA).

The BPDA, in coordination with the Office of the Chief Minister and other relevant oversight bodies, shall support the alignment and operationalization of the Agenda by providing appropriate technical assistance to BMOAs.

Such assistance may include the issuance of alignment guidelines or templates; facilitation of planning workshops or technical sessions; advisory support on planning, budgeting, and programming; and the development of monitoring and evaluation tools to ensure the effective integration of the Agenda’s priority pillars into agency systems and processes.

SECTION 8. Separability Clause. If any provision of this Executive Order is declared invalid, the remaining provisions shall remain in full force and effect.

SECTION 9. Effectivity. This Executive Order shall take effect immediately upon signing and shall be publicly disseminated to ensure awareness and compliance by all concerned offices and agencies.

Done in the City of Cotabato, this 19th day of March 2026.




ABDULRAOF A. MACACUA
Chief Minister

OCM-BARMM AMS-RD
AAA201601


OFFICE OF THE CHIEF MINISTER
AMS-RECORDS DIVISION
RELEASED
By: *haron*
Date: 19 MAR 2026
Time: 10:28 PM
BARMM